BOURNEMOUTH, CHRISTCHURCH AND POOLE COUNCIL CABINET

Minutes of the Meeting held on 09 September 2020 at 10.00 am

Present:-

Cllr V Slade – Chairman Cllr M Howell – Vice-Chairman

Present: Cllr D Brown, Cllr L Dedman, Cllr A Hadley, Cllr S Moore,

Cllr M Phipps, Cllr Dr F Rice and Cllr K Wilson

Also in Cllr P Broadhead (Chairman of the Overview and Scrutiny

attendance: Committee), Cllr G Farguhar, Cllr M Haines (Vice-Chairman of the

Overview and Scrutiny Committee)

217. Declarations of Interests

There were no declarations of interest made on this occasion.

218. Confirmation of Minutes

The Minutes of the Cabinet meeting held on 29 July 2020 were confirmed and signed as a correct record.

Voting: Unanimous

219. Public Issues

The Leader advised that 5 public statements had been received in relation to Agenda Item 12 (Public Spaces Protection Orders (PSPO)). The Leader advised that a copies of the public statements had been circulated to the Cabinet and had been published on the Councils website.

220. Recommendations from the Overview and Scrutiny Board

Cabinet were advised that there were no additional recommendations from the Overview and Scrutiny Board on items not otherwise included on the Cabinet Agenda on this occasion.

221. <u>DLEP - FWP Corridor Programme</u>

The Portfolio Holder for Transport and Infrastructure presented a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'A' to these Minutes in the Minute Book.

Cabinet were requested to note the Dorset Local Enterprise Partnership (DLEP) funding to two schemes within the Bournemouth International Growth (BIG) Programme, and to consider and approve the progression of the detailed design and stakeholder engagement for the Wallisdown Road scheme in line with the key project aims and general arrangement drawing.

In relation to this Cabinet were advised that the July Cabinet meeting and subsequent Council meeting had approved the 2019/20 financial outturn report which had approved the £1.5 million scheme, and that Cabinet today were being asked to approve the £500,000 virement to the Blackwater West junction scheme.

The Chairman of the Overview and Scrutiny Board addressed the Cabinet advising that at their recent meeting the Board resolved to make the following general comment to Cabinet in respect of this item:

Board Members wished to ensure that ward councillors (including those in adjacent wards), were consulted with and kept informed in relation to any proposals coming forward to implement schemes as part of the programme.

The Leader thanked the Board for their comments but in relation to this advised that this paper was dealing with already approved monies, and that all programmes relating to the Transforming Cities Fund have full consultation and even have their own website for this.

RESOLVED that Cabinet:-

- (a) Noted the Dorset Local Enterprise Partnership (DLEP) Funding allocation of £1,050,000; and
- (b) approved the progression of detailed design and stakeholder engagement for the Wallisdown Road scheme in line with the key project aims identified and General Arrangement drawing included in Appendix A of the report.

Voting: Unanimous

Portfolio Holder: Transport and Infrastructure

222. Adult Social Care Strategy

The Portfolio Holder for Adult and Health presented a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'B' to these Minutes in the Minute Book.

Cabinet were requested to consider the strategic priorities of the Adult Social Care Strategy for approval.

In relation to this Cabinet were advised that the priorities were considered by the Health and Social Care Overview and Scrutiny Committee on the 27 July 2020.

Cabinet members expressed their thanks to all those who had been involved and contributed to the strategy.

RESOLVED that the Adult Social Care Strategy enclosed at Appendix 2 of the report be approved.

Voting: Unanimous

Portfolio Holder: Adult and Health

223. Performance Management Framework

The Leader of the Council presented a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'C' to these Minutes in the Minute Book.

Cabinet were asked to approve the Corporate Performance Management Framework as a mechanism for monitoring progress and ensuring accountability for delivery of the Corporate Strategy.

In relation to this Cabinet were advised that the new BCP Corporate Performance Management Framework was an amalgamation of the legacy Council's frameworks and that it was based on best practice guidance from the Local Government Association.

RESOLVED that the Corporate Performance Management Framework be approved as a mechanism for monitoring progress and ensuring accountability for delivery of the Corporate Strategy.

Voting: Unanimous

Portfolio Holder: Leader of the Council

224. <u>Emergency Active Travel Fund Programme</u>

The Portfolio Holder for Transport and Infrastructure presented a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'D' to these Minutes in the Minute Book.

Cabinet were updated on the progress of Tranche 1 Emergency Active Travel Fund Programme schemes and were requested to approve the delegation of decision making regarding the progression of the indicative Tranche 2 Emergency Active Travel Fund Programme to the Director of Growth and Infrastructure in consultation with the Portfolio Holder for Transport and Infrastructure subject to the application for Emergency Active Travel Fund Tranche 2 being successful.

In relation to this Members were advised that the programme aimed to introduce at pace temporary and experimental active travel measures that subject to trials could be made permanent to lock in the potential active travel benefits (shift to active travel by the public) as a result of the Covid-19 pandemic.

In presenting the report the Portfolio Holder advised that whilst the recommendations as set out in the report were accurate as they do not seek any retrospective approvals, that Cabinet should note for clarity that there was a drafting error within the executive summary of the report which talked about Cabinet confirming retrospective approval for the submission. In relation to this the Cabinet were advised that they were not being asked to confirm retrospective approval for the submission, and that the submission had been put in and had been signed off by the Finance Officer for the Council and so this reference was incorrect. The Portfolio Holder advised however that recommendations were however correctly worded.

The Portfolio Holder advised that the government scheme had been implemented to try and address changes to the way in which people were

using public transport in view of the Covid-19 pandemic, and to encourage and support people to be able to walk and cycle safely. In addition the Portfolio Holder advised that the government scheme had tight timescales with schemes having to be implemented within 12 weeks and as such this had prevented consultation, however the Portfolio Holder stressed that these schemes would be reviewed and the measures in place were temporary and removable. In addition Cabinet were advised that some schemes had been withdrawn as the schemes which had been identified when in full lockdown would no longer have the benefit as lockdown has become more relaxed. Further to this Members were advised that the government had changed the requirements in relation to Tranche 2, and that the timescales were no longer as restrictive and enabled greater and fuller consultation to take place should the application for Tranche 2 funding be successful.

The Chairman of the Overview and Scrutiny Board addressed Cabinet stressing the frustration by the Board that ward councillors weren't properly consulted, and advising that at their recent meeting the Board had had a long and robust discussion in relation to this item and had resolved to make the following recommendation to Cabinet in respect of this item which looked backwards in terms of the process:

The Overview and Scrutiny Board expresses its disappointment at the lack of engagement with ward councillors who were prevented from onward consultation with their communities. It believes that this democratic deficit significantly increased the concern and confusion which inevitably followed among the public.

In addition the Chairman of the Overview and Scrutiny Board advised that the following amendment to the recommendation (underlined) was raised in respect of this item looking forwards to the future:

That Cabinet:-

- 1) note the progress to date regarding the delivery of the Tranche 1 Emergency Active Travel Fund Programme; and
- 2) subject to a successful application for Emergency Active Travel Fund Tranche 2 approves the delegation of decision making regarding the progression of the indicative Tranche 2 Emergency Active Travel Fund Programme to the Director of Growth & Infrastructure in consultation with the Portfolio Holder for Transport and Infrastructure and following consultation between the Portfolio Holder and ward councillors and adjacent ward councillors at the earliest possible opportunity

The Leader thanked the Board for their recommendations and in relation to the consultation aspect the Portfolio Holder advised that he had written to all Councillors the day after the government announcement of the scheme on the 9 May asking if Councillors could identify any areas within their ward which would benefit from the scheme, and that in addition as soon as draft drawings were available these had been shared with ward councillors.

Councillor Haines addressed the Cabinet as Ward Councillor particularly in relation to the Evening Hill scheme expressing concern that the scheme hadn't considered all user groups, and that the lack of access by vehicles to

Evening Hill now means that some people are now unable to access the area.

A number of Cabinet Members spoke stressing the time constraints in relation to Tranche 1 and of the greater consultation opportunities with Tranche 2 with the governments more relaxed timescales which would afford the time for formal consultation. In addition Members highlighted that whilst there had been criticism locally with regards to some of the schemes that residents had also been in contact praising some of the changes.

RESOLVED that Cabinet:-

- (a) note the excellent progress to date regarding the delivery of the Tranche 1 Emergency Active Travel Fund Programme; and
- (b) subject to a successful application for Emergency Active Travel Fund Tranche 2 bid approves the delegation of decision making regarding the progression of the indicative Tranche 2 Emergency Active Travel Fund Programme to the Director of Growth & Infrastructure in consultation with the Portfolio Holder for Transport and Infrastructure and following consultation between the Portfolio Holder and ward councillors and adjacent ward councillors at the earliest possible opportunity.

Voting: Unanimous

Portfolio Holder: Transport and Infrastructure

225. <u>Bournemouth Christchurch Poole Parking Standards Supplementary Planning Document</u>

The Portfolio Holder for Strategic Planning presented a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'E' to these Minutes in the Minute Book.

Cabinet were informed that the Parking Standards Supplementary Planning Document (SPD) set out a consolidated approach across BCP to supersede earlier legacy council Parking SPDs and sought to establish new local parking standards for residential and non-residential development schemes.

In relation to this Cabinet were informed that on adoption the SPD will be a material consideration which will apply when determining future planning applications.

Cabinet were requested to endorse the current draft Parking Standards SPD and agree its release for a four-week consultation commencing 14 September 2020. Further to this Cabinet were advised that following the consultation a report would be brought back to Cabinet on the 16 December and if approved would be forwarded on to Council on the 5 January for Council approval.

RESOLVED that:-

- (a) Approve the draft Parking Standards Supplementary Planning Document (SPD) for a four-week public consultation period from 14 September 2020.
- (b) Note the urgency to implement appropriate on-street parking controls to support the reduced car parking levels set out in the SPD.
- (c) Agree that any necessary minor amendments, including spelling or other changes where they do not alter the intent of the draft SPD are delegated to the Director for Growth & Infrastructure in liaison with the Portfolio Holder for Strategic Planning.
- (d) Note that post-consultation, a final SPD shall return to Cabinet on 16 December 2020, and subject to Member agreement for formal adoption by Council on 5 January 2021.

Voting: Unanimous

Portfolio Holder(s): Strategic Planning

Transport and Infrastructure

226. Waste Services Policies

The Portfolio Holder for Transport and Infrastructure presented a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'F' to these Minutes in the Minute Book.

In presenting the report the Portfolio Holder advised Cabinet that since the formation of BCP Council in April 2019 it has been known that within waste services there are several operating procedures that need to be aligned between the three legacy councils.

Further to this Cabinet were informed that prior to developing our own waste strategy there are several primarily operational decisions that need to be made, as carrying on as we are is becoming increasingly difficult.

In relation to this Cabinet were advised that by addressing and aligning differences in service such as bin sizes and colours, charges for bins, collections of other recyclables and subsides for home composting and real nappies, efficiencies can be made operationally, and clearer communication messages given to residents across BCP Council.

In addition the Portfolio Holder made reference to a recently held virtual briefing which many councillors had attended and which highlighted the proposed decisions.

Upon proposing the recommendations the Portfolio Holder requested an additional bullet point be included under recommendation (b) to read:

"Cabinet approves that where bins are lost during collection or damaged through the collection process officers will use their discretion and the replacement bin may be provided free of charge"

The Chairman of the Overview and Scrutiny Board addressed Cabinet advising that at their recent meeting the Board resolved to make the following recommendation to Cabinet in respect of this item:

The Overview and Scrutiny Board recommends to Cabinet that residents should not be charged for replacement of, or repairs to waste containers in the event that they have been broken or have gone missing through no fault of their own unless the container is owned outright by the resident.

In addition the Chairman of the Board advised the Cabinet of the following general comment:

There were differing views from Board Members in relation to the ownership of bins, replacement costs, cost of service for garden waste collections and bin sizes. The importance of taking these matters into consideration before a decision is made was raised.

The Vice Chairman of the Overview and Scrutiny Board addressed Cabinet and advised that the additional recommendation was welcomed. In addition the Vice-Chairman of the Board advised that the Board had raised some concerns with regards to the green bin price increase.

Comprehensive discussion took place on the item with Cabinet Members speaking in support of the report and thanking officers for their work in beginning to align the services, further thanks were expressed to officers and the Portfolio Holder for the recent member briefing which was felt to have been really useful. In addition Cabinet highlighted the importance of investing in the education and information for residents.

RESOLVED that:-

(a) Bin sizes and colours

- (i) Recycling Cabinet approves the replacement of all current recycling bins, as and when they break, with 240 litre black bins with blue lids.
- (ii) Refuse Cabinet approves the replacement of 140 litre bins in Bournemouth and Christchurch with 180 litre as and when they break.

(iii) Garden waste

- Cabinet approves the replacement of all 140 litre bins in Bournemouth with 240 litre bins (black bin with green lid) and a borrowing of £380k to be repaid over the expected life of a bin.
- Cabinet approves the replacement of all garden waste bins which need replacing in Poole and Christchurch when damaged with 240 litre black bins with green lids.
- Cabinet approves the garden waste price for the 2021 service at £49 per bin, which is an above inflation increase in charge to cover the borrowing cost and allow for the Bournemouth bins to be replaced with 240 litre bins.

(iv) Food Waste

Cabinet defers any decision about the possibility of introducing a food waste service in Poole until further guidance and information is given by central government.

(b) Charges for bins/bags

- Cabinet approves the harmonisation of charges across the three areas based on the current prices in Bournemouth. If 180 litre refuse bins are agreed as standard, this price would increase to £45. If 240 litre garden waste bins are agreed as standard, this price would increase to £55
- Cabinet approves the removal of the provision of free food waste liners in Bournemouth and the use of the savings of £20,000 for waste and recycling education
- Cabinet approves only permitting requests for additional recycling bins for medical or larger families' needs
- Cabinet approves the introduction of a charge for properties with bags, which are not suitable for bins, based on the projected life of a wheeled bin, which would be a cost of £12.50 per year (52 bags)
- Cabinet approves the removal of the right to request additional refuse bags for households with one or more children in nappies in Christchurch
- Cabinet approves that those in receipt of certain income based benefits may be able to have a replacement bin free of charge. The qualifying benefits are:
 - o Council Tax Benefit (not Discount)
 - o Housing Benefit
 - o Income Support.
- Cabinet approves that where bins are lost during collection or damaged through the collection process officers will use their discretion and the replacement bin may be provided free of charge.
- (c) Side waste Cabinet approves the cessation of side waste collection in Bournemouth and Christchurch to allow rationalisation of rounds to increase efficiencies.
- (d) WEEE collections Cabinet approves the cessation of WEEE collections in Bournemouth once the recycling collection service is brought back in-house in October 2020.
- (f) Home compost bin subsidy Cabinet approves the introduction of the subsidy in Bournemouth and Christchurch at a cost of approximately £5,000 per year.
- (g) Real nappy incentive scheme Cabinet approves:
 - the introduction of the Real Nappy incentive scheme currently offered in Bournemouth and Christchurch to residents of Poole; and

- the introduction of a nappy start-up kit as an alternative to the current £30 incentive across BCP Council.

Voting: Unanimous

Portfolio Holder: Environment and Climate Change

227. <u>Public Spaces Protection Orders (PSPO)</u>

The Leader of the Council presented a report on behalf of the Portfolio Holder for Tourism, Leisure and Communities, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'G' to these Minutes in the Minute Book.

Cabinet were informed that this report followed on from a report made to Cabinet in March 2020 now reporting the results of public consultation which had now been completed and which had sought views on the varying of the current PSPO in place for Poole Town Centre and Holes Bay. In relation to this Cabinet were advised that the report now recommends that Cabinet adopt the proposed amendments.

Further to this Cabinet were informed that in addition the report considers the use of PSPO's aimed at managing general anti-social behaviour issues across our communities.

In presenting the report the Leader advised that five public statements had been received all supporting the recommendations as set out on the Cabinet agenda. Further to this the Leader advised that a petition had been submitted which was unfortunately submitted outside of the required timescales and that this too had supported the recommendations as set out on the Cabinet paper.

The Chairman of the Overview and Scrutiny Board addressed Cabinet advising that at their recent meeting the Board resolved to make the following recommendation to Cabinet in respect of this item:

The Overview and Scrutiny Board recommends to Cabinet that no changes should be made to the existing Poole Town Centre and Holes Bay PSPO and that its existing clauses (a-g) be included as part of the BCP wide Public Spaces Protection Order consultation.

In presenting the recommendation the Chairman of the Board stressed that it wasn't the intention to fine the homeless or rough sleepers.

The Vice-Chairman of the Overview and Scrutiny Board addressed Cabinet highlighting that the PSPO was fundamentally to deal with anti-social behaviour, and that no one wanted to issue fines to vulnerable people. In addition the Vice-Chairman of the Board advised that people had indicated that they did feel safer and that it had worked in Poole while in operation.

Councillor Farquhar addressed the Cabinet on behalf of the Labour Group, reading out a statement supporting the recommendations contained within the Cabinet paper. A copy of Councillor Farquhars statement has been published on the Councils website.

Comprehensive discussion took place on the paper with Cabinet stressing the importance of officers working with partner groups in order to help the homeless and those sleeping rough. In addition Cabinet highlighted that they did not support the recommendation from the Overview and Scrutiny Board.

RESOLVED that:-

- (a) Cabinet approve the variation of the Poole Town Centre and Holes Bay PSPO as outlined at paragraph 5 of the report;
- (b) The Director of Communities be authorised to undertake consultation on a BCP wide Public Spaces Protection Order as set out in paragraphs 11 & 12 of this Report; and is authorised to finalise the precise terms of the wording of the conditions on which the consultation will be undertaken, such wording to be agreed in consultation with the Monitoring Officer; and
- (c) Cabinet considers the outcome of the consultation at a future meeting with a view to making recommendations in respect of the Public Spaces Protection Order in light of the consultation process.

Voting: Unanimous

Portfolio Holder: Tourism, Leisure and Communities

228. <u>Traffic Regulation Orders - Riverside Avenue</u>

The Portfolio Holder for Transport and Infrastructure presented a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'H' to these Minutes in the Minute Book.

Cabinet were requested to consider approving the advertisement of changes to the Traffic Regulation Order (TRO) for the prohibition of motor vehicles restriction on Riverside Avenue shown in Appendix 1.

RESOLVED that the advertisement of the Traffic Regulation Order (TRO) for the prohibition of motor vehicles restriction in Riverside Avenue shown in Appendix 1 of the report be approved.

Voting: Unanimous

Portfolio Holder: Transport and Infrastructure

229. Traffic Regulation Orders - Hurn Court Lane

The Portfolio Holder for Transport and Infrastructure presented a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'I' to these Minutes in the Minute Book.

Cabinet were requested to approve the advertisement of changes to the Traffic Regulation Orders (TROs) on Hurn Court Lane to prohibit motor vehicles to provide a dedicated quiet two-way route for the enjoyment of walkers, cyclists and horse riders.

RESOLVED that the advertisement of changes to the Traffic Regulation Orders for the prohibition of motor vehicles in Hurn Court Lane as shown in Appendix 1 of the report be approved.

Voting: Unanimous

Portfolio Holder: Transport and Infrastructure

230. <u>Exclusion of Press and Public</u>

RESOLVED that under Section 100 (A)(4) of the Local Government Act 1972, the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in Paragraph 3 in Part 1 of Schedule 12A of the Act and that the public interest in withholding the information outweighs such interest in disclosing the information.

232. Cabinet Forward Plan

The Leader advised that the latest Cabinet Forward Plan had been published on the Council's website.

The meeting ended at 12.36 pm

CHAIRMAN